1	WAGANAKISING ODAWAK STATUTE #		
2	TRIBAL HISTORIC PRESERVATION OFFICE STATUTE		
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5	SECTION I. PURPOSE		
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7	The purpose of this Statute is to establish the Tribal Historic Preservation Office (THPO)		
8	that assumes the duties under National Historic Preservation Act of 1966, as amended (NHPA)		
9	within the exterior boundaries of the Little Traverse Bay Bands of Odawa Indians (LTBB)		
10	reservation; and fulfills the duties of the Michigan Anishnaabeg Cultural Preservation and		
11	Repatriation Alliance (MACPRA) and Native American Graves Protection and Repatriation Act		
12	(NAGPRA) representative(s); and such others as duties and functions as designated by Tribal		
13	Council. This Statute repeals and replaces Waganakising Odawak Statute 2018-022 Tribal Historic		
14	Preservation Office Protection and Management of Archaeological, Historical and Cultural		
15	Properties and Cultural Resources, 2014-013, 2013-002, and any and all previous Statutes.		
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18	SECTION II. ABROGATION AND GREATER RESTRICTIONS		
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20	A. Where this Statute imposes greater restrictions than those contained in relevant Federal		
21	Laws and Regulations, this Statute shall govern.		
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23	<b>B.</b> Other Federal laws and regulations that apply to Tribal Lands administered by the Bureau of		
24	Indian Affairs, but may be superseded by this Statute include: National Historic Preservation Act of		
25	1966, as amended (NHPA), 16 U.S.C. 470(1988); Archaeological and Historic Preservation Act of		
26	1974, 16 U.S.C. 469; National Environmental Policy Act (NEPA), 42 U.S.C. 4321 (1988); 36		
27	C.F.R. Part 800: Protection of Historic Properties; American Indian Religious Freedom Act		
28	(AIRFA), 42 U.S.C. 1996 (1988); Native American Graves Protection and Repatriation Act of 1990		
29	(NAGPRA), 25 U.S.C. 3001; Archaeological Resources Protection Act of 1979, as amended		
30	(ARPA), 16 U.S.C. 470; and Executive Order 13007.		
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32	C. This Statute shall not affect the application of separate actions occurring under State or		
33	Federal laws.		
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## SECTION III. APPLICABILITY

This Statute shall apply to all individuals, activities, and property, whether free or in trust, within the exterior boundaries of the Little Traverse Bay Bands of Odawa Indians Reservation.

# SECTION IV.

**A.** "Ancestral Remains" means Tribal ancestral remains or Native American remains along with any funerary objects.

**B.** "BIA-MAO" means the Bureau of Indian Affairs-Minneapolis Area Office.

**DEFINITIONS** 

C. "Burial Site" means any place of interment, by any means, natural or a physically prepared location, whether originally below, on, or above the surface of the earth, where human remains or associated funerary objects are deposited, as part of the death rites of ceremonies of a culture.

**D.** "Consultant" means individuals with expertise who meet the United States, Department of Interior Secretary's Standards.

**E.** "Funerary Objects" means objects, that as a part of the death rite or ceremony of a culture, 22 are reasonably believed to have been placed with individual human remains either at the time of death or later.

**F.** "Historic Properties" means any prehistoric or historic site, district, structure, object, or remains, significant to the prehistory, history, architecture, archeology, culture, or spiritual nature of the Tribe, the State, and the United States of America. Historic properties are generally greater than fifty (50) years in age.

**G.** "Historic Preservation" means the research, protection, restoration, and rehabilitation of historic properties and resources.

**H.** "Human Remains" includes any part of a deceased human being in any state of decomposition, including the surrounding soil immediately within and adjacent to the burial.

1 I. "Land and Reservation Committee" means the standing Committee of Tribal Council. 2 3 J. "MACPRA" means the Michigan Anishnaabeg Cultural Preservation and Repatriation 4 Alliance. An alliance of the Tribe of Michigan that defend and protect indigenous grave and 5 traditional cultural properties. 6 7 K. "NAGPRA" means the Native American Graves Protection and Repatriation Act (as 8 amended). 9 10 "Reservation" means all lands within the boundaries of the Reservation for the Little L. 11 Traverse Bay Bands of Odawa Indians as set out in Article I, paragraphs third and fourth of the 12 Treaty of 1855, 11 Stat. 621, plus any lands set out in Articles Second and Third of the Treaty of 13 March 28, 1836, 7 Stat. 491, in the event that the 1836 Reservation is determined to include lands 14 which are not included within the 1855 Reservation, plus any lands outside of those boundaries 15 which are now or in the future declared to be Little Traverse Bay Bands of Odawa Indians 16 Reservation by the U.S. Department of the Interior. 17 18 M. "Sacred Site" means any specific, discrete, narrowly delineated location that is identified as 19 sacred by virtue of its established religious significance or ceremonial use. 20 21 N. "Secretary" means the United States, Department of Interior Secretary. 22 23 O. "Traditional Cultural Property" means a place eligible for inclusion in the Tribal, State, 24 and/or National Register because of its association with cultural practices or beliefs of a 25 community that is rooted in that community's history and are important in maintaining the continuing cultural identity of the community. 26 27 28 P. "THPO" means the Tribal Historic Preservation Office composed of the Tribal Historic 29 Preservation Officer and staff. 30 31 Q. "Tribal Citizen" means a person enrolled with the Tribe. 32 33 R. "Tribe" means the Little Traverse Bay Bands of Odawa Indians. 34 35 S. "Undertaking" includes any project, activity, or program and any of its elements that may

1 have potential to affect an historic property, burial site, human remains, sacred site or traditional 2 cultural property and includes construction, rehabilitation, planning, repair projects, land clearing, 3 licenses, and permits for buildings, roads and development. 4 5 6 SECTION V. TRIBAL HISTORIC RESERVATION OFFICE DUTIES AND 7 **AUTHORITY** 8 9 A Tribal Historic Preservation Office (THPO) shall be established within the Legislative A. 10 Branch to increase efforts in locating, documenting, and evaluating historic properties within the 11 exterior boundaries of the LTBB reservation. This information shall provide a record of the past for 12 future generations and a copy of the record shall be housed with the Department of Repatriation, 13 Archives and Records. Information on historic properties recorded in the ceded territory shall also 14 be collected, evaluated, and recorded, and the THPO shall have the following duties: 15 Formatted: Indent: First line: 0" 16 1. In cooperation with Federal and State agencies, local governments, and private 17 organizations and individuals, direct, conduct and maintain a comprehensive Tribal-wide 18 survey of historic properties and maintain inventories of such properties within the exterior 19 boundaries of the Tribe's reservation and shall maintain the system for the survey and 20 inventory of historic properties. 21 22 2. With Tribal Council approval via the Land and Reservation Committee, the THPO 23 shall identify and nominate eligible properties to the National Register, and otherwise submit 24 applications for listing historic properties on the National Register; 25 26 Formatted: Line spacing: At least 18 pt 3. Prepare and implement a comprehensive Tribal-wide historic preservation plan; 27 28 4. The THPO shall administer Federal assistance funds received by the Tribe for Historic 29 Preservation activities; 30 5. 31 Advise and assist, as appropriate, Federal and State agencies and local governments 32 in carrying out their historic preservation responsibilities; 33 34 6. Cooperate with the LTBB Tribe, Secretary, the Advisory Council on Historic 35 Preservation, and other Tribal, Federal and State agencies, local governments, and

1 organizations and individuals to ensure that historic properties are taken into consideration 2 at all levels of planning and development; 3 4 7. Provide public information, education, and training, and technical assistance in 5 historic preservation; 6 7 8. Consult with the appropriate Federal agencies in accordance with the National 8 Historic Preservation Act on— (i) Federal undertakings that may affect historic properties; 9 and (ii) the content and sufficiency of any plans developed to protect, manage, or to reduce 10 or mitigate harm to such properties; and Advise and assist in the evaluation of proposals for 11 rehabilitation projects that may qualify for Federal assistance; 12 13 9. The THPO shall provide a report to the Tribal Council monthly or as requested by 14 Tribal Council; 15 16 10. The THPO will hold public hearings to gather information from the Tribal 17 Community and Citizens; and provides for adequate public participation in the THPO 18 program, including the process of recommending properties for nomination to the National 19 Register; and 20 21 The THPO may share information regarding repatriation of remains and protection

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**B.** The Department of Repatriation, Archives and Record shall be the permanent repository for cultural materials discovered on Tribal and allotted lands. Access to the use of collections for educational and research purposes, shall be controlled by the Department.

of traditional cultural properties the Tribal Community and Citizens.

religious/spiritual and cultural importance to the Tribe.

Preservation Act (NHPA), 54 U.S.C 306108.

The THPO shall assume responsibility under 16 U.S.C. 470a section 101 (d) 6 and

The THPO shall assume responsibility under Section 106 of the National Historic

in cooperation with the State Historic Preservation Officer, determine and recommend

properties for inclusion on the National Register, properties that are of traditional,

3 4 SECTION VI. MACPRA and NAGPRA DUTIES. 5 6 The THPO shall be the Tribe's representative to MACPRA as a voting member and may A. 7 include approval of such activities as testifying, authorizing law-suits in the name of MACPRA, 8 negotiating with governments or institutions, protection of lands, and other such activities in 9 repatriating remains or protection of traditional cultural properties. 10 11 В. The THPO shall be the designated NAGPRA representative of the Tribe. 12 13 C. The THPO may provide advice to Tribal Council on repatriation and protection of traditional cultural properties. 14 15 16 SECTION VII. STAFFING 17 18 19 Tribal Historic Preservation Office (THPO) shall continue operations with existing staff. 20 21 22 SECTION VIII. BURIAL SITES AND TREATMENT OF HUMAN REMAINS 23 24 No individual shall knowingly excavate or damage a burial site, human remains or funerary A. 25 objects. No individual shall intentionally cause or permit the disturbance of a burial site or established buffer zone surrounding a burial site. Further, an individual shall immediately notify 26 27 the Tribal Historic Preservation Office if the person knows of or has reasonable grounds to believe 28 that a burial site or established buffer zone is being disturbed contrary to this sub chapter. 29 30 В. Only in the extreme cases of unavoidable destruction, natural exposure or accidental 31 discovery shall burial sites, human remains or funerary objects be approved for intentional 32 disturbance. When disturbance is found to be necessary, or has already occurred, the Tribal Historic 33 Preservation Office will agree to a procedure in writing by which the disturbance shall be 34 mitigated. 35

The THPO Office may utilize consultants, as needed, who meet the Secretary's Standards.

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C. At all times during the process of disturbing any human remains, the Tribal Historic Preservation Office or his or her designee shall be on hand to assist and ensure that the parties employed to remove or expose any human remains or grave goods implement the written procedure as previously agreed upon. D. No Scientific Analysis or Reburial will occur unless agreed upon by the Tribal Historic Preservation Office. SECTION IX. PERMITS TO PROCEED WITH AN UNDERTAKING ON LAND WITHIN THE RESERVATION A. The Tribal Historic Preservation Office is responsible for the issuance of "Permits to Proceed with an Undertaking on Lands within the Reservation" as delineated within this Statute. В. Prior to beginning any undertaking on land within the Reservation, all individuals shall have a signed Permit to Proceed from the Tribal Historic Preservation Office. C. Procedures for Obtaining a Permit to Proceed. 1. Submission of Application for Permit to Proceed. During the planning stage of all undertakings on land within the Reservation, all individuals shall complete and submit an application for a Permit to Proceed. Permits to Proceed can only be issued by the THPO. The THPO shall review the application, and determine, following a review of the THPO files covering that area, if a field investigation will be required. The THPO shall notify the applicant in writing within thirty (30) days if a field investigation is required. If no field investigation is required, the THPO shall either issue the Permit to Proceed or notify the applicant in writing of the reason for Permit denial. 2. Field Investigation. All areas within the Reservation boundaries that will undergo earth disturbing activities, not specifically excluded, and not previously subjected to a field investigation, shall be subject to a review process to determine the presence or absence of historic properties, burial sites, sacred sites or traditional cultural properties. The review

consists of the following:

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1	<b>a.</b> File Search and Pre-Field Investigation. THPO staff will check files and				
2	maps recording the locations of identified historic properties, burial sites, sacred s	ite			
3	and traditional cultural properties, as well as the locations of areas previously				
4	investigated. Additional information may be sought from Tribal Elders and other				
5	individuals if deemed necessary in areas identified as highly sensitive.				
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7	<b>b.</b> Field Archeology Investigation. The project area presented in the				
8	Permit application, if applicable, may be investigated by a qualified				
9	archaeologist to record and describe any historic properties.				
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11	3. Permit Contingencies. Based upon the results of the investigations, the THPO wil	1			
12	determine whether or not a Permit to Proceed will be granted and shall make a				
13	recommendation to Tribal Council via the Land and Reservation Committee. Within				
14	twenty-one (21) days of the completion of the investigations and with Tribal Council				
15	approval, the THPO shall issue one of the following:				
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17	<b>a.</b> A Permit to Proceed with no contingencies.				
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19	<b>b.</b> A Permit to Proceed with contingencies.				
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21	c. A letter denying the Permit to Proceed stating that the project may not				
22	proceed according to the plans presented by the applicant. The applicant may				
23	submit a new application based upon changes made in consultation with the THP	Ο,			
24	which would remove or minimize any impacts to historic properties.				
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26	C. Appeal of Denied Permits to Proceed. An applicant may appeal any denied Permits by				
27	requesting a hearing before Tribal Council. The request must be made in writing within fourteen				
28	(14) days of the Permit denial. A determination from Tribal Council shall be final.				
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30	<b>D.</b> Lands within the Reservation, Excluded from Pre-Field and Field Archeology				
31	Investigations. The THPO may permit the following areas to be excluded from field archeology				
32	investigations:				
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34	<b>1.</b> Activities that are excluded from pre-field and field investigations:				
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1	a.	Gardening, in general, in pre-existing gardens, or new garden construction;	
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3	<b>b.</b>	Projects less than one (1) square meter in size (i.e.) digging postholes,	
4	planting trees, bushes, etc.);		
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6	с.	Maintenance activities including but not limited to: basic road maintenance,	
7	gradiı	ng, snowplowing;	
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9	d.	Any areas that have previously undergone an archaeological survey and has	
10	been j	permitted with no contingencies;	
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12	e.	Projects that will not have ground disturbing affects; i.e. mowing lawn,	
13	winte	r logging activity on frozen ground.	
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15	2. Activ	ities that, at the discretion of the THPO, may be excluded from field	
16	archeology ir	nvestigations, but may require a pre-field archaeological investigation:	
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18	a.	Swampy areas or areas with mucky soils;	
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20	<b>b.</b>	Locations directly on steep slopes which would prohibit construction of	
21	histor	ic or prehistoric dwellings or settlements;	
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23	с.	Areas already disturbed by a depth of greater than three (3) feet; i.e. Gravel	
24	pits;		
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26	d.	Emergency situations (septic replacement, etc.);	
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28	e.	Hazardous conditions that jeopardize the safety of THPO staff or	
29	indivi	duals.	
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31	<b>E.</b> Payment for	Field Archaeological Surveys of Tribal Lands leased by Tribal Citizens. The	
32	Tribe shall pay for required field archaeological surveys of Tribal Citizens. All other surveys		
33	including projects re	eceiving funding from Federal agencies and other entities shall not be paid for	
34	by the Tribe; unless,	otherwise and previously approved by Tribal Council.	
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### SECTION X. PERMITS TO CONDUCT ACHAEOLOGICAL INVESTIGATIONS

A. Tribal Permit to Conduct Archaeological Investigations. All individuals intending to conduct archaeological investigations or engaging in the excavation or removal of archaeological materials from historic properties on lands within the reservation must have a "Permit to Conduct Archaeological Investigations" approved by Tribal Council via the Land and Reservation Committee, signed by the THPO and must satisfy the requirements of a qualified archaeologist.

**B.** Permits for Non-Tribal Citizens. Any individual intending to conduct archaeological investigations or engaging in excavation or removal of archaeological materials form historic properties on Federal, Tribal or allotted lands, that is not an enrolled Tribal Citizen, must have a valid ARPA Permit approved by Tribal Council via the Land and Reservation Committee, signed by the Area Director of the BIA-MOA as required in 25 C.F.R. 262.4. This permit is in addition to the Permit required by the Tribe.

**C.** Permits to Conduct Field Archeology on State Land within the Exterior Boundaries of the Reservation. Any individual wishing to conduct field archeology on State land within the exterior boundaries of the Reservation shall in addition to the requirements under this Statute, contact the Office of the State Archaeologist of Michigan to determine the need and process of applying for a State permit or license to conduct field archeology as encouraged in State Statute 1710.19. This permit is in addition to the Permit required by the Tribe.

**D.** Requirements of Qualified Archaeologist. Archaeological surveys shall be conducted by an archaeologist meeting the Department of Interior's Standards for Archaeologists.

#### SECTION XI. ENFORCEMENT OF PENALTIES

Enforcement by Duly Authorized Law Enforcement Officer.

1. The duly authorized Law Enforcement Officer shall have the responsibility and authority to enforce and implement the provisions of this Statute, which includes the issuance of citations.

A.

- 2. Criminal Penalties. Any person who violates, counsels, procures, solicits, or employs any other person to violate any prohibition, or fails to follow the above stated procedures, shall, upon conviction, be fined an amount not to exceed \$1,000.00 or imprisoned for a term not to exceed twelve (12) months, or both. Such person may also be subject to the civil penalties provided for in this Statute. Criminal penalties shall also apply in Tribal Court.
- 3. Civil Penalties. Any person violating the provisions of this chapter commits a civil infraction punishable by fine and/or exclusion from the Reservation. The infraction shall be punishable by a fine not to exceed \$1,000.00. The Tribal Court shall hear the trial of any such infraction and the prosecution shall have the burden of proving the alleged infraction by a preponderance of the evidence. Penalties cannot be suspended or waived.
- **4.** Civil Damages. Any person violating the provisions of this chapter shall be liable to the Tribe for civil damages to be assessed by the Tribal Court after the hearing. "Civil Damages" shall be interpreted liberally by the Tribal Court to include, but not limited to, the following:
  - **a.** Costs of restoration of the damaged site;
  - **b.** Costs associated with the enforcement of the provisions of this Chapter;
  - **c.** Costs associated with mitigation of protected historic properties, burial sites, sacred sites or traditional cultural properties, including reburial;
  - **d.** Costs associated with documentation, testing, and evaluating the damaged site in order to assess the character of the site.
- **5.** Forfeiture of Contraband. All remains from historic properties, burial sites, sacred sites, or traditional cultural properties obtained in violation of the provisions of this Chapter shall be deemed contraband and forfeited to the Tribe after a hearing in the Tribal Court.
- **6.** Seizure of Security. At the discretion of the duly appointed Law Enforcement Officer, the Officer shall seize such property in the possession of the defendant as the Officer deems reasonably necessary to secure payment of any fine or civil damage(s),

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which may be levied upon the defendant upon conviction of the infraction or crime. The Officer shall further advise the defendant of his/her right to post security. SECTION XII. **SEVERABILITY** If any section, subsection, paragraph, sentence, phrase or portion of this Statute is, for any reason, held invalid or unconstitutional by any court of competent jurisdiction, such portion shall be deemed a separate, distinct and independent provision and such holding shall not affect the validity of the remaining portions thereof. SECTION XIII. EFFECTIVE DATE Effective upon signature of the Executive or thirty (30) days from Tribal Council approval whichever comes first or if the Executive vetoes the legislation, then upon Tribal Council override of the veto.